

# OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Rob Sand Auditor of State

# State Capitol Building Des Moines, Iowa 50319-0004

Telephone (515) 281-5834 Facsimile (515) 281-6518

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FOR RELEASE	June 28, 2019	515/281-583	34

Auditor of State Rob Sand today released an agreed-upon procedures report on the City of McGregor, Iowa for the period July 1, 2017 through June 30, 2018. The agreed-upon procedures engagement was performed pursuant to Chapter 11.6 of the Code of Iowa.

Sand recommended the City review its control procedures to obtain the maximum internal control possible. In addition, the City should amend the budget in accordance with Chapter 384.18 of the Code of Iowa before disbursements are allowed to exceed budgeted amounts.

A copy of the agreed-upon procedures report is available for review the Auditor of State's web site at <a href="https://auditor.iowa.gov/reports/audit-reports/">https://auditor.iowa.gov/reports/audit-reports/</a>.

## CITY OF MCGREGOR

# AUDITOR OF STATE'S INDEPENDENT REPORT ON APPLYING AGREED-UPON PROCEDURES

FOR THE PERIOD JULY 1, 2017 THROUGH JUNE 30, 2018





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Des Moines, Iowa 50319-0004

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June 25, 2019

Officials of the City of McGregor McGregor, Iowa

Dear Honorable Mayor and Members of the City Council:

I am pleased to submit to you the agreed-upon procedures report for the City of McGregor, Iowa, for the year ended June 30, 2018. The agreed-upon procedures engagement was performed pursuant to Chapter 11.6 of the Code of Iowa and in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards for attestation engagements contained in <u>Government Auditing Standards</u>.

I appreciate the cooperation and courtesy extended by the officials and employees of the City of McGregor throughout the agreed-upon procedures engagement. If I or this office can be of any further assistance, please contact me or Marlys Gaston of my staff at 515-281-5834.

Sincerely,

Auditor of State

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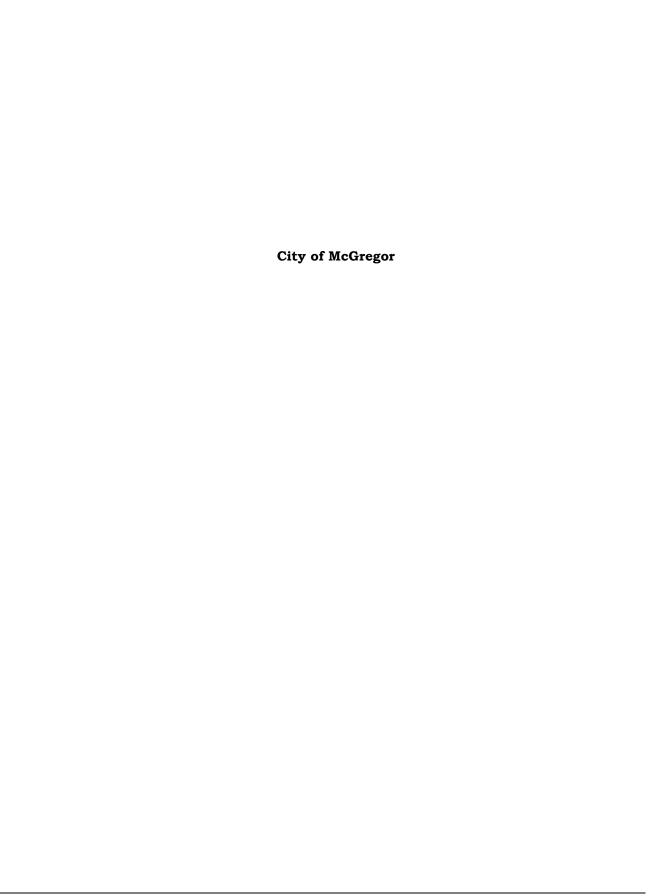
## **Officials**

# (Before January 2018)

<u>Name</u>	<u>Title</u>	Term <u>Expires</u>
Harold Brooks	Mayor	Jan 2018
Joe Muehlbauer	Mayor Pro-tem	Jan 2020
Rogeta Halvorson Charles Carroll Janet Hallberg Jason Echard	Council Member Council Member Council Member Council Member	Jan 2017 Jan 2018 Jan 2018 Jan 2020
Lynette Sander	City Administrator/Clerk	Indefinite
Mike Schuster	Attorney	Indefinite

# (After January 2018)

<u>Name</u>	<u>Title</u>	Term <u>Expires</u>
Harold Brooks	Mayor	Resigned Jun 2018
Joe Muehlbauer Jason Echard Charles Carroll Janet Hallberg Rogeta Halvorson	Council Member Council Member Council Member Council Member Council Member	Jan 2020 Jan 2020 Jan 2022 Jan 2022 Jan 2022
Lynette Sander	City Administrator/Clerk	Indefinite
Mike Schuster	Attorney	Indefinite



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#### Auditor of State's Independent Report on Applying Agreed-Upon Procedures

To the Honorable Mayor and Members of the City Council:

We performed the procedures below, which were established at Iowa Code Chapter 11.6 to provide oversight of Iowa cities. Accordingly, we have applied certain tests and procedures to selected accounting records and related information of the City of McGregor for the period July 1, 2017 through June 30, 2018, including procedures related to the City's compliance with certain Code of Iowa requirements identified below. The City of McGregor's management, which agreed to the performance of the procedures performed, is responsible for the City's records.

This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards for attestation engagements contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. The sufficiency of these procedures is solely the responsibility of those parties specified in the report. Consequently, we make no representation regarding the sufficiency of the procedures described below, either for the purpose for which this report has been requested or for any other purpose.

The procedures we performed are summarized as follows:

- 1. We reviewed selected City Council meeting minutes for compliance with Chapters 21, 372.13(6) and 380 of the Code of Iowa.
- 2. We reviewed the City's internal controls to determine if proper control procedures are in place and incompatible duties, from a control standpoint, are not performed by the same employee.
- We reviewed surety bond coverage for compliance with Chapter 64 of the Code of Iowa.
- 4. We obtained and reviewed the City Clerk's financial reports and selected bank reconciliations to determine whether the bank balances properly reconciled to the general ledger account balances and monthly financial reports provided to the City Council.
- 5. We reviewed City funds for consistency with the City Finance Committee's recommended Uniform Chart of Accounts (COA) and to determine required funds and fund balances are properly maintained and accurately accounted for.
- 6. We reviewed the City's fiscal year 2018 Annual Financial Report to determine whether it was completed and accurately reflects the City's financial information.
- 7. We reviewed investments to determine compliance with Chapter 12B of the Code of Iowa.
- 8. We reviewed compliance with Chapters 12C.2, 12B.10B and 556.1(12) of the Code of Iowa pertaining to required depository resolutions, investment policy and reporting of unclaimed property to the State of Iowa.

- 9. We reviewed debt, including general obligation and revenue bonds/notes, and related transactions for proper authorization and compliance with Chapters 75, 384 and 403.9 of the Code of Iowa and to determine whether the debt and related proceeds and repayments were properly accounted for.
- 10. We reviewed and tested selected tax increment financing (TIF) transactions, including receipts, disbursements and transfers, for compliance and accurate accounting, including compliance with the TIF reporting requirements of Chapter 384.22 of the Code of Iowa.
- 11. We reviewed the City's TIF debt certification forms filed with the County Auditor, including requests for collection of reduced TIF amounts and to decertify certain TIF obligations, as applicable, for proper support and compliance with Chapter 403.19(6) of the Code of Iowa.
- 12. We reviewed and tested selected receipts for accurate accounting and consistency with the recommended COA.
- 13. We reviewed and tested selected disbursements for proper approval, adequate supporting documentation, accurate accounting and consistency with the recommended COA and compliance with the public purpose criteria established by Article III, Section 31 of the Constitution of the State of Iowa.
- 14. We reviewed transfers between funds for propriety, proper authorization and accurate accounting.
- 15. We reviewed and tested selected payroll and related transactions for propriety, proper authorization and accurate accounting.
- 16. We reviewed the annual certified budget for proper authorization, certification and timely amendment.

Based on the performance of the procedures described above, we identified various recommendations for the City. Our recommendations are described in the Detailed Recommendations section of this report. Unless reported in the Detailed Recommendations, items of non-compliance were not noted during the performance of the specific procedures listed above.

We were not engaged to and did not conduct an examination or review, the objective of which would be the expression of an opinion or conclusion, respectively, on specific accounting records and related information of the City, including compliance with specific Code of Iowa requirements. Accordingly, we do not express such an opinion or conclusion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

The purpose of this report is to report, in accordance with Chapter 11.6 of the Code of Iowa, certain agreed-upon procedures and the resulting recommendations pertaining to selected accounting records and related information of the City, including the City's compliance with certain Code of Iowa requirements. This report is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of McGregor during the course of our agreed-upon procedures engagement. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

> Marlys K. Gaston, CPA Deputy Auditor of State

June 25, 2019



#### **Detailed Recommendations**

#### For the period July 1, 2017 through June 30, 2018

- (A) <u>Segregation of Duties</u> Management is responsible for establishing and maintaining internal control. A good system of internal control provides for adequate segregation of duties so no one individual handles a transaction from its inception to completion. In order to maintain proper internal control, duties should be segregated so the authorization, custody and recording of transactions are not under the control of the same employee. This segregation of duties helps prevent losses from employee error or dishonesty and maximizes the accuracy of the City's financial statements. Generally, one individual has control over each of the following areas for the City:
  - (1) Cash handling, reconciling and recording.
  - (2) Investments recordkeeping, investing, custody of investments and reconciling earnings.
  - (3) Receipts opening mail, collecting, depositing, recording and reconciling.
  - (4) Disbursements invoice processing, check writing, mailing, reconciling and recording.
  - (5) Payroll recordkeeping, preparing and distributing.
  - (6) Debt recordkeeping, compliance and debt payment processing.
  - (7) Computer system performing all general accounting functions and controlling all data input and output.
  - (8) Compensated absences maintaining records and balances.

<u>Recommendation</u> – We realize segregation of duties is difficult with a limited number of employees. However, the City should review their control procedures to obtain the maximum internal control possible under the circumstances utilizing currently available staff, including elected officials. Independent reviews of reconciliations should be documented by the signature or initials of the reviewer and the date of the review.

- (B) Reconciliation of Utility Billings, Collections and Delinquent Accounts The City of McGregor utilizes McGregor Municipal Utility Company (MMU) to bill and collect sewer, garbage and storm sewer fees. However, although MMU prepares and provides monthly reconciliations of utility billings, collections and delinquent accounts to the City, the reconciliation does not reconcile and City has not established review procedures to ensure all amounts billed were collected and remitted to the City.
  - <u>Recommendation</u> The City should review the reconciliations and monitor delinquent accounts. The review should be documented by the signature or initials of the reviewer and the date of the review. The City should also establish procedures to ensure all amounts billed were properly collected and remitted to the City.
- (C) <u>Prenumbered Receipts</u> The City does not account for the numerical sequence of the prenumbered receipts issued.
  - <u>Recommendation</u> The numerical sequence of prenumbered receipts should be accounted for to provide additional control over the proper collection and recording of all receipts.

#### **Detailed Recommendations**

For the period July 1, 2017 through June 30, 2018

(D) <u>Certified Budget</u> – Disbursements during the year ended June 30, 2018 exceeded the amounts budgeted in the debt service function and the business type activities function. Chapter 384.20 of the Code of Iowa states, in part, "Public monies may not be expended or encumbered except under an annual or continuing appropriation."

<u>Recommendation</u> – The budget should have been amended in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budget.

#### Staff

This engagement was performed by:

Marlys K. Gaston, CPA, Deputy Tiffany M. Ainger, CPA, Senior Auditor II Jesse J. Probasco, CPA, Senior Auditor Mark W. Hart, Assistant Auditor